

**TRPA
APC
PACKETS**

**JUNE
1981**

Phil

NOTICE OF MEETING OF THE
ADVISORY PLANNING COMMISSION OF THE
TAHOE REGIONAL PLANNING AGENCY

NOTICE IS HEREBY GIVEN that on June 10, 1981 at
10:00 a.m. at the hearing room of the Tahoe
Regional Planning Agency, located at 2155 South Avenue, South
Lake Tahoe, California, the Advisory Planning Commission of
said agency will conduct its regular meeting. The agenda for
said meeting is attached to and made a part of this notice.

Dated: June 1, 1981

By: 
Philip A. Cyereynder
Executive Director
Tahoe Regional Planning Agency

TAHOE REGIONAL PLANNING AGENCY
ADVISORY PLANNING COMMISSION

TRPA Office, 2155 South Avenue
South Lake Tahoe, California

June 10, 1981
10:00 a.m.

PRELIMINARY AGENDA

- I CALL TO ORDER AND DETERMINATION OF QUORUM
- II APPROVAL OF AGENDA
- III DISPOSITION OF MINUTES
- IV PLANNING MATTERS
 - A. List of Specific Activities Exempt from Agency Review and Approval
 - 1. ~~U.S. Forest Service~~ OX
 - 2. Tahoe City Public Utility District ✓
 - 3. Washoe County Public Works Department ✓
 - B. Land Capability Challenges
 - 1. Considerations Relative to Geomorphic Units
 - 2. Requirements for Minimum Size
 - 3. Creation of Planning Team to Evaluate Land Capability
 - C. Status Report on Ordinance Interpreting Article VI(c) of the Compact Limiting Works of Development Within the Region Until May 1, 1983, or Until the Regional Plan is Amended
 - D. Status Report on Ordinance to Implement the Lake Tahoe Basin Water Quality Management (208) Plan and Fee Schedule for Water Quality Mitigation Fund
 - E. Status Report on the Work Program for Environmental Threshold Development ✓
- V ENVIRONMENTAL IMPACT STATEMENT
 - Consideration of Certification of the EIS for the South Tahoe Public Utility District/Community College Well
- VI REPORTS
 - A. Public Interest Comments
 - B. APC Members
- VII RESOLUTIONS
- VIII CORRESPONDENCE
- IX PENDING MATTERS
- X ADJOURNMENT



Reply to: 1560

Date: MAY 4, 1981

RECEIVED

MAY 8 1981

TAHOE REGIONAL
PLANNING AGENCY

Mr. Phil Overeynder
Executive Director
Tahoe Regional Planning Agency
P. O. Box 8896
South Lake Tahoe, CA 95731

Dear Phil:

At February's Advisory Planning Commission meeting you requested the agencies to provide a listing of activities which should be exempt from TRPA review.

As a Federal agency we comply with National Environmental Quality Act and that requires stringent standards of analysis and review of our proposed activities. The final guidelines were published in the Federal Register on July 30, 1979 (Vol. 44 No. 147) and require the Forest Service to develop Environmental Assessments or Environmental Impact Statements for our proposed activities with the following categorical exemptions as listed in section 1952.1:

1. *Internal organizational changes, personnel actions and other similar internal, operational administrative decisions.*
2. *Funding or scheduling of projects - budget proposals and allocations at all administrative levels of the Forest Service. (This does not relieve officials of the responsibility to prepare environmental documents when otherwise required for the projects involved in the program).*
3. *Unanticipated emergency situations that require immediate action to prevent or reduce risks to public health or safety or serious resource losses - including but not limited to, fire suppression, search and rescue and reduction of flood losses.*
4. *Routine, generally repetitive, operation and/or maintenance to established standards of transportation, transmission, administrative, fire management or resource improvements unless herbicides are involved.*
5. *Inventories, studies or research activities that have limited content and no or minimal intensity in terms of changes in the physical, biological, economic or social components of the environment.*



Categories not listed herein require documentation of the analysis. The responsible official should recognize, however, that there may be circumstances when the environmental analysis will indicate that an action listed above should be documented.

We recognize the obligation to comply with air quality and water quality standards established by TRPA and will be doing that as we carry out our activities. We have a similar obligation to the Lahontan Water Quality Control Board in water quality matters and to the CTRPA. Because of our environmental analysis and review process, the application of an array of sciences through an interdisciplinary approach, our experience in environmental matters (particularly in relation to water quality), and our track record, we believe the Agency can determine, under Article VI(a), that the attached list of activities, when carried out under the direction of the Forest Service, will not have a substantial effect on the land, water, air, space, or any other natural resources in the region and will be exempt from TRPA review and approval. The Agency would be invited to monitor our performance to ascertain that the determination of no substantial effect remains valid.

The Clearinghouse Review process carried out through the TRPA insures that activities of the Forest Service of greater significance than the usual routine matters will be submitted to the TRPA. Certain of the activities we've listed would be subject to Clearinghouse Review, even without substantial effect being contemplated.

Forest Service actions that have a significant effect on the environment are subject to an Environmental Impact Statement under NEPA. We would suppose that the Agency's process of preparing and approving environmental impact statements for Forest Service activities not exempted under VI(a) could be done coincidentally with our review process and the Agency's Clearinghouse function. That way, the amount of time involved, which is a public cost, would be minimized; and the involvement of the public and other agencies would be simplified.

We are willing to discuss these proposals with you and your lead counsel at any time. Our intent is to avoid unnecessary and duplicative procedures which can be costly to both the Agency and the Forest Service.

Sincerely,



W. A. MORGAN
Forest Supervisor

Forest Service
Lake Tahoe Basin Management Unit
Proposed Activities Which Should be Exempt From TRPA Review

RECREATION

- Control of vehicles and pedestrians in recreation sites.
- Continued management of recreation sites and special use permits to meet Forest Service standards.
- Fee collections and related facilities.
- Visitor information services with no significant change in air quality or traffic congestion.
- Establishment and enforcement of off-road vehicle controls.
- Maintenance and replacement of utilities in recreation and special use sites.
- Landscaping and sign installation.

CULTURAL RESOURCES

- Protection and maintenance of cultural resources.

SPECIAL USE PERMITS

- Issuance of special use permits, or amendments to existing permits, and administration of permits for:
 1. Motion pictures
 2. T.V. programs or commercials
 3. Weather recording stations
 4. Electronic sites
 5. Outfitter guide permits
 6. Club and group activities not involving construction
 7. Underground utilities
 8. Phone lines and power lines
 9. Water tanks and water lines.
 10. Recreation residences and related structures
 11. Snow making and ski run clearing or improvement
 12. Soil stabilization or erosion control activities.
 13. Buildings, parking lots, R.V. parks, and related structures in accord with previously approved master plans.
 14. Signs on National Forest Lands.

WILDERNESS

- Management of wilderness areas according to Forest Service standards.

ROADS AND TRAILS

- Maintenance of roads, trails and bridges and related structures.
- Construction or reconstruction of roads, trails, bridges or parking areas serving National Forest lands following a Forest Service EA, negative declaration, but not those requiring a federal EIS.
- Acquisition of rights of way.

STRUCTURES

- Maintenance and improvements to existing dams with no change in holding capacity.
- Maintenance, replacement or demolition of Forest Service buildings and those under Forest Service Special-Use permit.
- Maintenance or replacement of utilities.
- Construction or reconstruction of buildings for Forest Service purposes except when a federal EIS is required.

LANDS

- Land surveys, corner recovery, remonumentation and land-line posting.
- Purchase of real property without use of condemnation (Santini-Burton Act).
- Land exchanges or donations where offered (non-government) property is located within the Basin.

FISH AND WILDLIFE

- Protection of wildlife habitat and fisheries.
- Fish and wildlife habitat improvement activities.
- Maintenance of stream channels to prevent flooding or barriers to fish.
- Establishment of wildlife viewing stations.
- Removal or relocation of wildlife.

MINERALS

- Sale of lease of common variety minerals including collection of construction rock for decorative or building purposes where new borrow areas will not be established.

RANGE MANAGEMENT

- Range improvements such as loading/unloading facilities, revegetation, gully control, fences, spring developments and stock exclusions designed to keep livestock off critical stream environment areas.
- Development of Allotment Management Plans and establishment of seasons and stocking rates.

FIRE PROTECTION

- Fire suppression.
- Fire prevention.
- Slash disposal, prescribed burns and fuel reduction when accomplished under established air quality standards.
- Chipping of forest debris.
- Installing and maintaining weather and electronic instruments.
- Enforcement of fire regulations established by law or regulations.
- Aircraft flights involved in law enforcement, fire prevention and suppression.

WATERSHED MANAGEMENT

- Maintenance of watershed protection projects.
- Monitoring of streamflows, water quality and sedimentation.
- Watershed restoration and improvement activities.
- Acquisition of water rights.

VEGETATION MANAGEMENT

- Timber and fuelwood sales and free-use wood permits conducted under adopted best management practices and Forest Service standards.
- Timber stand improvement projects; pruning, thinning and disposal of wastes by wood permits, chipping, slash burning and scattering.
- Tree, shrub and grass plantings and fertilizing in accord with the adopted best management practices.
- Protection of "sensitive plants".
- Removal of modification for any Forest Management purpose when done in conformance with adopted best management practices.



Tahoe City Public Utility District

May 18, 1981

RECEIVED

DV

MAY 20 1981

Mr. Philip Overnyder
Executive Officer
Tahoe Regional Planning Agency
P.O. Box 8896
South Lake Tahoe, CA 95731

TAHOE REGIONAL
PLANNING AGENCY

RE: List of Exempt Activities and Projects

Dear Mr. Overnyder:

In accordance with the request of the TRPA staff, we are submitting a comprehensive list of activities and projects that should be exempted from TRPA review. We believe the list represents a reasonable approach to regulatory authority while reserving critical projects for detailed review, at the discretion of TRPA. Your review and comment on this list is requested.

The list has been organized into three major categories for distinguishing among various operational and maintenance activities conducted by the District. Category I includes activities with little or no opportunity for adverse environmental impact. Category II projects and activities result in a discernable modification of facilities, but have no environmental impacts of concern. Category III includes projects that might have environmental impact by reason of soil disturbance if best management practices are not followed. You should keep in mind that the District is now regulated by very stringent waste discharge requirements that mandate state-of-the-art best management practices for all projects and activities involving soil disturbance.

It should be recognized that the proposed list is not exhaustive. We have chosen only those activities and projects in which we believe TRPA would have an interest and we intend to continuously revise the list as we begin using the listings as a reference. We propose that additions and deletions to the list be made by mutual consent between the District and TRPA staff, subject to Governing Board review of any disagreements. In this way, the list can be expeditiously refined as experience is gained and without creating a burdensome and time-consuming regulatory framework.

A similar list has already been submitted to CTRPA and we strongly suggest that the two agencies cooperate closely in review so that the District will have only one consistent list to utilize for reference

Post Office Box 33 • Tahoe City, California 95730

administration office 583-3796 • maintenance and operations 583-3708 • parks and recreation 583-5544

Mr. Philip Overlynder
Page two
May 18, 1981

purposes. In this way, confusion among different, and possibly contradictory, lists will be eliminated.

Your continued cooperation toward establishment of a workable list of exempt activities will be appreciated. If you should have any questions, please do not hesitate to contact me or David Antonucci.

Sincerely,



Wm. S. Briner
Manager

Attachments

/DCA/sk

cc: CTRPA

CATEGORY 1: Maintenance and Operation Activities Involving No
Soil Disturbance or Physical Modifications To
Facilities.

A. Water Supply Related

1. Check all facilities for proper operation
2. Exercise valves
3. Flush and test fire hydrants ✓
4. Inspect submerged intake lines
5. Adjust mechanical and electrical equipment
6. Operate bleeder system to prevent freezing
7. Locate buried water lines
8. Disinfect water lines
9. Snow removal and ice control ✓
10. Maintain vehicles

B. Wastewater Collection Related

1. Check all facilities for proper operation
2. Clean and flush sewer lines
3. Conduct dye and smoke testing
4. Root control and removal in sewer lines
5. Snow removal and ice control ✓
6. Access, open and inspect flow in manholes
7. Exercise valves
8. Adjust mechanical and electrical equipment
9. Maintain vehicles

C. Parks and Recreation Related

1. Check all facilities for proper operation
2. Adjust mechanical and electrical equipment

3. Clean and maintain parks, public beach areas, and associated public facilities *Not including grading of beaches* ✓
4. Operate and maintain field and court lighting systems
5. Vehicle maintenance
6. Snow removal and ice control ✓

CATEGORY II: Physical Modifications to Equipment, Above-Ground Structures, and Other District-Owned Facilities That Does Not Result in a Soil Disturbance.

A. Water Supply Related

1. Rebuild, repair and maintain readily accessible waterworks equipment such as pumps, valves, motors, compressors, generators, electrical systems, control systems, alarm systems, fire hydrants, above-ground pipes, screens, wells, water meters, water tanks, and treatment facilities
2. Replace readily accessible waterworks equipment such as pumps, valves, motors, compressors, generators, electrical systems, control systems, alarm systems, fire hydrants, above-ground pipes, screens, wells, water meters, water tanks, and treatment facilities with equipment of similar type, function, or capacity.
3. Rebuilding, repair, replacement, and maintenance of buildings. ✓
4. Patch, seal, overlay, stripe and otherwise maintain paved surfaces without increasing coverage.
5. Pave previously compacted parking and roadway areas. ✓

B. Wastewater Collection Related

1. Rebuild, repair, and maintain readily accessible collection system related equipment such as pumps, valves, motors, compressors, generators, electrical systems, control systems, alarm systems, above-ground pipes, odor control facilities, meters, and wet wells.
2. Replace readily accessible collection system related equipment such as pumps, valves, motors, compressors, generators, electrical systems, control systems, alarm systems, above-ground pipes, odor control facilities, meters and wet wells with equipment of similar type, function, or capacity.
3. Rebuilding, repair, replacement, and maintenance of buildings. ✓
4. Grouting, sealing, and pressure testing of sewer lines.
5. Patch, seal, overlay, stripe and otherwise maintain paved surfaces without increasing coverage.
6. Pave previously compacted parking and roadway areas. ✓

C. Parks and Recreation Related

1. Repair, rebuilding, replacement, and maintenance of accessory structures, except buildings, associated with public recreation

facilities such as parks, campgrounds.

2. Bicycle trail auto barrier repair and replacement.
3. Oil and seal bicycle trail paving surface.
4. Clean bicycle trail and bicycle trail culverts.
5. Signing and striping of bicycle trails.
6. Rebuilding, repair, replacement, and maintenance of buildings.
7. Reseeding and fertilization of lawn areas.
8. Patch, seal, overlay, stripe and otherwise maintain paved surfaces without increasing coverage.

CATEGORY III: Physical Modifications to Facilities That Could Cause a Soil Disturbance.

crit. areas - prob not exempt except in crit roadways

A. Water Supply Related

1. Replace existing water lines with a new water line of the same capacity within the rights-of-way of existing roads or on lands with Capability Class 1-7
2. Repair leaks.
3. Install, repair or replace valves and fire hydrants.
4. ~~Remove~~ Trim vegetation around water facilities and within easement areas.
5. Remove dead trees near water facilities within easement areas.
6. Remove and dispose of sediment and excavated material at a legal point of disposal.
7. Install, repair and replace house service connections.
8. Repair or replace intake lines and accessory facilities.
9. Repair or replace water meter boxes.
10. Revegetate or otherwise restabilize disturbed soils.
11. Remove sediment from open-storage reservoirs.
12. Any action taken under emergency conditions to protect the public health or welfare.
13. Move and store earthen materials for subsurface construction.
14. Pave existing roadway access to existing water facilities.

Doc. Rec'd after emergency

Included under ord. 81-1

B. Wastewater Collection Related.

1. Replace existing sewer lines with a new sewer line of the same capacity within the rights-of-way of existing roads or on lands with Capability Class 1-7.
2. Repair forcemain leaks.
3. Revegetate or otherwise restabilize disturbed soils.
4. Emergency repairs to lines, manholes and pump stations.

5. Repair or replacement of house service connections, laterals and cleanouts.
6. Locate lines and manholes by digging.
7. Move and store earthen materials for subsurface construction.
8. Pave existing roadway access to existing sewer facilities. ✓
9. Clean up and mitigate raw wastewater overflows.
10. Construction of observation wells.
11. Clear and trim vegetation around sewer facilities and within easement areas.
12. Remove dead trees near sewer facilities.
13. Remove and dispose of sediment and excavated material at a legal point of disposal.
14. Revegetate or otherwise restabilize disturbed soils.
15. Any action taken under emergency conditions to protect the public health or welfare. ✓

C. Parks and Recreation Related

1. Install, repair and maintain irrigation systems. ✓
2. Replenishment of sandy beaches above the highwater rim of Lake Tahoe. *Shorezone Ord. requires permit - ~~still permit~~*
3. Revegetation, landscaping and stabilization for erosion control.
4. Preparation and maintenance of athletic fields for sporting events.
5. Removal of very small quantities of accumulated sediment at selected sites such as boatramp and stream dams in park areas. ✓
6. Move and store earthen material and top soil. *- still permit*
7. Trimming of vegetation.

8. Removal of dead trees at park and public recreation facilities.
9. Remove and dispose of sediment and excavated materials at a legal point of disposal.

WASHOE COUNTY

"To Protect and To Serve"



DEPARTMENT OF PUBLIC WORKS
ENGINEERING DIVISION
DOUGLAS W. HOPKINS, COUNTY ENGINEER

May 5, 1981

1205 MILL STREET
POST OFFICE BOX 11130
RENO, NEVADA 89520
PHONE: (702) 785-4281

RECEIVED

MAY 8 1981

TAHOE REGIONAL
PLANNING AGENCY

Tahoe Regional Planning Agency
P.O. Box 8896
South Lake Tahoe, California 95731

ATTN: Mr. Greg George, Senior Planner

RE: Ordinance 81-1; Request for Waiver of Certain Maintenance Activities
from Permit Requirements

Dear Greg:

This regards our meeting with you last Thursday at Incline Village to discuss Ordinance 81-1 as it relates to Washoe County's road and drainage maintenance activities.

As you may recall, we were advised to list those routine activities for which we could request consideration by T.R.P.A. that a general waiver be granted.

There are just a few basic and routine maintenance practices which are essential. These are listed as follows:

1. Removal of sediment and obstructions from existing roadside ditches and underground storm drains (including the flushing of culverts; see (b) below).
 - a) All waste materials would be hauled to less sensitive areas to prevent their reintroduction to other S.E.Z.'s.
 - b) A new unit called the "Vacto" has been tentatively approved in the budget for flushing pipes and other culverts. High pressure water is used which is captured and returned to a holding tank which would result in minimal escape of muddied waters beyond the culvert or pipe.
2. Cleaning sand and silt off paved roads.
 - a) A new vacuum unit has been approved in the budget which is an innovative piece of equipment particularly developed for replacement of the old "broom" method. It uses a high pressure vacuum system which captures sands, silts and other materials in a palliative enclosure. Escaping pollutants to the atmosphere is very minimal.

Tahoe Regional Planning Agency

May 5, 1981

Page Two

3. Pavement repair and limited overlay: removal of damaged pavement, replacement of base as needed, patch or overlay and, apply seal coating.
4. Occasional installation of a roadway drainage culvert of limited length to prevent excessive erosion to the roadway prism.
5. Install limited French Drains (usually not more than two feet deep) to capture seepage and mitigate erosion in the roadway. By experience, such waters are clarified by passage through the drainage rock within a French Drain.


We would propose to rock-line any significant adjustment to existing ditches we maintain. For example, if a ditch needed widening or deepening, it would be rock-lined.

Our plan is to construct sediment traps in each roadside ditch as they are cleaned. Such traps probably would be simple settling holes at each end of the driveway culverts which you concurred would work quite well.

And finally, we recognize the necessity for trapping any siltation and confining it to the immediate work site until it can be appropriately disposed of. To that end, we are prepared to use straw bales, environmental fencing, etc., as required.

Washoe County would appreciate the Agency's consideration for the above basic maintenance practices and that we be permitted, under an administrative approval, to continue them without individual and separate permits because of their routine nature.

Sincerely,


DOUGLAS W. HOPKINS
County Engineer

DWH/cs

cc: Floyd Vice
Bob Mays
Lief Nielson
Bill Grundy

TAHOE REGIONAL PLANNING AGENCY

MEMORANDUM

DATE: June 3, 1981

TO: The Advisory Planning Commission

FROM: The Staff

SUBJECT: Land Capability Challenges

Attached is a proposed revised land capability challenge information check list which will be handed out to applicants desiring to reclassify their property. The check list is divided into four major subject areas that relate to land capability as follows:

- I Topography
- II Soils
- III Hydrology
- IV Geomorphology

At the APC's direction, the geomorphology section has been expanded to include specific criteria to be addressed by the applicant. The criteria is based on the two documents listed in the check list; the latter is attached for your information. In addition, Agency staff has suggested that only a team of qualified experts as noted be permitted to prepare such a report. Agency staff will be prepared to discuss the details of the check list and its ramifications on the TRPA project review process.

The second issue to be discussed is the minimum size criteria for the creation of new land capability districts or geomorphic units. As was discussed at the last meeting, the adjustments of boundary lines presents no size problem; however, the inclusion of new districts or units as islands into an area where no such district or unit has been identified does create problems as to minimum size criteria. A series of alternatives will be presented at the meeting which then can be related to the check list. The check list before you utilizes a 300 foot radius information requirement with no minimum size specifically stated. The TRPA land capability classification system does set 1 square mile as the minimum for geomorphic unit inclusions.