

**TRPA
APC
PACKETS**

**MARCH
1986**

APPC

MARCH 86

NOTICE OF REGULAR MEETING
TAHOE REGIONAL PLANNING AGENCY
ADVISORY PLANNING COMMISSION

NOTICE IS HEREBY GIVEN that on Wednesday, March 12, 1986
1986, commencing at 9:30 a.m., the Advisory Planning Commission of
the Tahoe Regional Planning Agency will conduct its regular
meeting at the TRPA office, 195 U.S. Highway 50, Round Hill,
Zephyr Cove, Nevada. The agenda for said meeting is attached to
and made a part of this notice.

Date: March 3, 1986

By: W.A. Morgan
William A. Morgan
Executive Director
Tahoe Regional Planning Agency

TAHOE REGIONAL PLANNING AGENCY
ADVISORY PLANNING COMMISSION

TRPA Office, 195 U.S. Highway 50
Round Hill, Zephyr Cove, Nevada

March 12, 1986
9:30 a.m.

MEETING AGENDA

- I CALL TO ORDER AND DETERMINATION OF QUORUM
- II APPROVAL OF AGENDA
- III DISPOSITION OF MINUTES
- IV PLANNING MATTERS
 - A. Progress Report on Consensus-Building Workshops
 - B. Discussion and Recommendations on EIS for Regional Plan Revisions
 - C. Report on Regional Transportation Plan Update
 - D. Review of Goals and Policies Revisions
 - E. Discussion of Possible Revisions to Articles VI (EIS) and VII (APC) of the Rules and Regulations of Practice and Procedure
 - F. Status Report on the Tahoe Queen EIS
 - G. Status of Proposed Height Standard
 - H. Other
- V REPORTS
 - A. Status Report on Sierra Pacific Power/Sacramento Municipal Utility District Intertie
 - B. Report on Availability of Erosion Control Funding under Burton/Santini for FY 1986-87
 - C. Staff
 - D. Legal Counsel
 - E. Public Interest Comments
 - F. APC Members
- VI RESOLUTIONS
- VII CORRESPONDENCE
- VIII PENDING MATTERS
- IX ADJOURNMENT

TAHOE REGIONAL PLANNING AGENCY

195 U.S. Highway 50
Round Hill, Zephyr Cove, NV

P.O. Box 1038
Zephyr Cove, Nevada 89448-1038

(702) 588-4547

MEMORANDUM

March 4, 1986

To: The Advisory Planning Commission
From: The Staff
Subject: Progress Report on Consensus-Building Workshop

On March 3 and 4, the full Consensus-Building Workshop met to discuss additional issues pertaining to the Regional Plan-related litigation. The Workshop heard status reports on: 1) the IPES; 2) financial/economic feasibility of the agreement on commercial; and 3) the allocation of commercial floor space. The workshop also began to work toward a consensus on coverage rules, particularly for construction of single family dwellings after January 1, 1989, when the IPES goes into effect.

At its February meeting, the Governing Board agreed that it is necessary to provide more and better opportunities for interaction with the Consensus-Building Workshop. During March, April, and May, the Board has scheduled three-day meetings to provide such opportunities for joint discussions with the Workshop members.

At the March 12 APC meeting, Agency staff will give an oral progress report on the recent activities of the Consensus Building Workshop. If you have any questions or comments on this agenda item, please contact Dave Ziegler at (702) 588-3296.

DSZ:jf
3/4/86

AGENDA ITEM IV A.

TAHOE REGIONAL PLANNING AGENCY

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(702) 588-4547

MEMORANDUM

March 4, 1986

To: The Advisory Planning Commission

From: The Staff

Subject: Discussion and Recommendations on EIS for
Regional Plan Revisions

As the TRPA begins to make changes in the 1984 Regional Plan Goals and Policies, the Agency must prepare a supplemental EIS on the significant changes from the '84 Plan. Agency staff intends to reissue the January, 1983 EIS with a supplement focusing on the impacts of the changes only.

Because we will likely continue to resolve Regional Plan-related issues through March and April, it is infeasible to prepare a complete scope of work for a supplemental EIS at this time. However, the Agency can begin to plan for preparation of a DEIS and conduct some initial scoping.

The tentative schedule for preparing the supplement is as follows:

March '86	preliminary scoping, planning
April '86	formal scoping, drafting
May '86	start circulation of DEIS
July '86	circulation period ends
July-August '86	Agency review, certification

Agency staff does not anticipate having an outside contractor to prepare the EIS; rather, staff will prepare the necessary documents. The majority of the staff resources will come from the Long Range Planning Division. Gordon Barrett and Jean Shaffer, Principal Planners, will be the staff leads.

At the March 12 APC meeting, staff will make a brief presentation and invite comments and suggestions from the Commissioners. Please direct any questions or comments on this agenda item to Gordon Barrett at (702) 588-3296.

DSZ:jf
3/4/86

AGENDA ITEM IV B.

TAHOE REGIONAL PLANNING AGENCY

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MEMORANDUM

March 4, 1986

To: The Advisory Planning Commission
From: Agency Staff
Subject: Regional Transportation Plan Update

As the designated Regional Transportation Planning Agency for the California portion of the Tahoe Basin, the TRPA is required to submit a Regional Transportation Plan update by November, 1986. The staff is in the process of identifying and gathering additional base data for the development of the transportation plan. Below, you will find an outline depicting the format of the Regional Transportation Plan.

This is an information item only. Staff wanted to keep the APC current on the process of the Regional Transportation Plan development. It is expected that the Preface and Setting chapters will be in a first draft by the April APC meeting.

I Preface

- A) Organization of the plan
- B) History of the Agency/Bi-state Compact/TTD
- C) Thresholds
- D) Discussion on the 3 milestone (1981, 1987, 2005) planning approach
- E) TRPA designation as the RTPA
- F) Organization of the Agency

II Setting

- A) Geographic description
- B) Geographic and physical limitations
- C) Environmental and political limitations
- D) Facility inventory
 - 1) Existing transit (funding, insurance, patronage)
 - 2) Existing highway system (problems, volumes, trends)
 - 3) Waterborne
 - 4) Aviation
 - 5) Non-motorized
 - 6) TSM/Postal

JB:cs
3/4/86

AGENDA ITEM IV C.

- E) Socio-economic inventory
 - 1) Population
 - 2) Housing
 - 3) Employment
 - 4) Attractions (special attractions)

III Planning Process

- A) TRPA inter-relationship with States, TTD, TTF, Counties, City, MAC'S and PUD's
- B) Plan inventory/evolution
 - 1) Regional Plan (Land Use, Transportation, Air Quality)
 - 2) SRTP/Line haul proposal
 - 3) Master plans
 - 4) Community plans
 - 5) Plan area statements
- C) Consideration of Thresholds and standards
 - 1) Hierarchy
 - a) Thresholds and other TRPA standards
 - b) Federal standards
 - c) State standards

IV Assumptions

- A) Assumptions which went into the Base data (1974, 1981, 1987)
- B) Future land use and economic growth patterns
 - 1) Alternatives
 - a) Full buildout
 - b) 5 year check point
- C) Travel Characteristics
- D) Fleet mix
- E) Programmed improvements
 - 1) Operating (transit)
 - 2) Highway
 - 3) TSM
 - 4) Non-motorized
 - 5) Other

V Modeling Process

- A) Quick response system
 - 1) Distribution
 - 2) Mode choice
 - 3) Assignment

B) Air Quality

1) CALINE

VI Goals, Objectives and Policies

A) Definitions

B) Overall goals related to Thresholds/Compact

C) Objectives and policies for each goal

VII Development of Alternatives

A) Criteria for development of alternatives

B) Alternatives are developed for each policy

VIII Evaluation of Alternatives

IX Recommended Plan

X Monitoring

XI Conclusion

Appendices

i. Implementation Program

- Responsible Entity
- Fiscal Resources
- Phasing

ii. EIS

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MEMORANDUM

March 4, 1986

To: The Advisory Planning Commission
From: The Staff
Subject: Review of Regional Plan Goals and Policies Revisions

At its February meeting, the Governing Body reviewed the changes drafted to date for the Goals and Policies Plan. The Board members did not take a vote on approval of the draft revisions (dated 2/21/86) but expressed their individual approval of the revisions with comments and qualifications. Many of the APC's comments from February 19 were incorporated into the revisions the Board reviewed.

At the March 12 APC meeting, the staff will review the status of the revisions and bring new sections, if any, to the APC for review and comment. If you have questions or comments on this agenda item, please contact Dave Ziegler at (702) 588-3296.

DSZ:jf
3/4/86

AGENDA ITEM IV D.

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MEMORANDUM

March 4, 1986

To: Advisory Planning Commission

From: Susan E. Scholley, Legal Counsel

Subject: Discussion of Possible Revisions to Articles VI (EIS) and VII (APC) of the Rules and Regulations of Practice and Procedure

TRPA is currently redrafting its rules and regulations. A Governing Board committee (Jim Reed, Erik Henrikson, Chester Gibbs, Jim King, DeArmond Sharp, and Joe Houghteling) is considering procedural changes in the areas of EIS processing and the APC.

For example, the following questions have been asked:

1. Should the APC continue to hear and make recommendations on appeals of staff decisions?
2. Should the APC be given new responsibilities? Relieved of old responsibilities?
3. Should the APC role in EISs be expanded or reordered?
4. Should the EIS consultant selection process be modified?

This agenda item is for the purpose of brainstorming revisions to the EIS and APC chapters of the Rules and Regs. After receiving input from the APC, we will then share your ideas with the Governing Board committee.

SES:mlm
3/4/86

AGENDA ITEM IV E.

TAHOE REGIONAL PLANNING AGENCY

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MEMORANDUM

March 4, 1986

To: The Advisory Planning Commission
From: The Staff
Subject: Status Report on Tahoe Queen EIS

In the exemption of July 16, 1985, the Federal Court gave the TRPA permission to accept an application from Lake Tahoe Cruises, Inc., for the purpose of processing an EIS on operation of a 500-passenger cruise ship (the Tahoe Queen) from Ski Run Marina.

Agency staff and Lake Tahoe Cruises have selected a contractor to prepare the EIS, conducted a scoping meeting, and agreed upon a scope of work. The Agency plans to circulate a draft EIS in late March.

At the March 12 APC meeting, the staff will present a brief oral report on the status of this EIS and answer questions from the Commissioners. If you have any questions or comments on this agenda item, please contact Leif Anderson at (702) 588-3296.

DSZ:jf
3/4/86

AGENDA ITEM IV F.

TAHOE REGIONAL PLANNING AGENCY

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MEMORANDUM

March 4, 1986

To: The Advisory Planning Commission
From: The Staff
Subject: Status of Proposed Height Standard

At the February APC and Governing Board meetings, the staff presented draft ordinance language pertaining to height standards for review and discussion. Based on feedback from these presentations, the staff is continuing to refine the draft language.

At the March 12 APC meeting, the staff will make a brief presentation on the concept of building height envelopes for construction on slopes.

If you have any questions or comments on this agenda item, please contact Greg George at (702) 588-3296.

DSZ:jf
3/4/86

AGENDA ITEM IV G.

TAHOE REGIONAL PLANNING AGENCY

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MEMORANDUM

March 4, 1986

To: The Advisory Planning Commission

From: Agency Staff

Subject: Status Report on Sierra Pacific Power/Sacramento Municipal
Utility District Intertie

Background:

The SMUD-SPPCo. intertie project is a planned 345,000 volt single-circuit extra high voltage line which would connect SMUD's electrical service system with the service system of the Sierra Pacific Power Company (SPPCo.). The alternative termination points for the intertie project are either the Valley Road Substation to the north of Reno, Nevada and a proposed switchyard west of Roseville, California, or the Buckeye Substation east of Minden, Nevada connecting with the planned Lake Substation southeast of Folsom, California.

There have been several meetings at staff level with the project proponents, at which time they were advised of the potential hurdles in obtaining approval of such a proposal through the Lake Tahoe Basin.

On July 16, 1985 the TRPA obtained an exemption from the Preliminary Injunction Order to accept an application from SMUD/SPPCo. for the purpose of preparing an EIS regarding the proposed intertie power transmission project through the Tahoe Basin. Subsequently, on September 24, 1985, the TRPA Governing Board authorized staff to pursue a sole-source contract with EDAW consultants to prepare the subject EIS.

On November 7, 1985, TRPA staff presented a draft Memorandum of Understanding to SMUD, SPPCo., USFS and EDAW setting forth the Agency requirements for preparation of the subject EIS (attached). No official response has been received by the subject parties as of this date.

EDAW consultants will be present at the March 12, 1986 APC meeting to make a brief presentation on the status of the project to date.

RA:cs
3/4/86

AGENDA ITEM V A.

DRAFT

MEMORANDUM OF UNDERSTANDING

Between The

Sacramento Municipal Utility District

And

Sierra Pacific Power Company

And

United States Forest Service

And

Tahoe Regional Planning Agency

And

EDAW

For The

SMUD-Sierra Pacific Intertie Project EIR/EIS

I. Purpose and Intent

It is the purpose of this Memorandum of Understanding (MOU) to establish an understanding between the United States Forest Service (USFS) as federal lead agency, Sacramento Municipal Utility District (SMUD) as CEQA lead agency, Sierra Pacific Power Company (SPPCo) as co-sponsor of the proposed project, EDAW as consultant in preparation of the joint EIR/EIS, and the Tahoe Regional Planning Agency (TRPA) as lead agency under the Tahoe Regional Planning Compact, regarding the conditions and procedures to be followed in preparation of the joint EIR/EIS for the proposed project.

In this MOU the roles and responsibilities will be set forth so that the regulatory and environmental review processes can be integrated and completed in the most efficient manner. Further, this MOU shall set forth the responsibilities and requirements of each party involved so as to insure in compliance with the requirements of the Tahoe Regional Planning Compact. In order to accomplish these goals, the following objectives have been identified:

1. Completion of the environmental document (joint EIR/EIS) for the project.
2. Identification of specific mitigation measures and regulatory requirements for the alternatives considered.
3. Approval and certification of the EIR/EIS by the USFS, SMUD, SPPCo and TRPA including, but not limited to, issuance of a Notice of Determination by the USFS, SMUD, TRPA and any other federal or state agencies, as required by applicable law.

II Responsibilities:

1. USFS, SMUD, SPPCo and TRPA:

- a) It will be the responsibility of the USFS, SPPCo, SMUD and TRPA to and approve of all subcontractors, scope of work, and staffing plans utilized in preparation of the EIR/EIS.
- b) It will be the responsibility of the project proponents (SMUD, SPPCo) to provide, at their own expense, all personnel, materials and related services required to perform the services set forth in this MOU.

2. Consultant (EDAW):

- a) The Consultant will be responsible for the preparation of the Final Environmental Impact Statement/Environmental Impact Report, as defined in Exhibit "A": Scope of Work, and for providing to the TRPA any and all information collected and analyzed during the course of this preparation. Any such information shall become the property of TRPA as provided in Section 6.6(b) of TRPA's Rules and Regulations.
- b) The Consultant has, or will secure, at its own expense, all personnel, materials and related services required to perform the services under this MOU. The Consultant shall act as an independent contractor and not as an agent or employee of TRPA. The Consultant shall have exclusive and complete control over its employees and subcontractors, and the method of performing the services hereunder shall be determined exclusively by the Consultant.
- c) The Consultant, with advance approval of TRPA and the other parties to this MOU, may associate with or employ associates

III. Performance Standards:

The consultant and project proponents (SPPCo and SMUD) will be responsible for the preparation and submittal of the product(s) listed in Exhibit A, attached hereto and incorporated herein, and which products shall result in the following: 1) a finding of technical adequacy and recommendation of certification by the TRPA Advisory Planning Commission; and 2) certification of the final Environmental Impact Report/Environmental Impact Statement by the TRPA Governing Body.

IV General Provisions:

1. Any party to this Memorandum of Understanding may terminate this agreement following 30 days written notice, to the other party to this agreement.
2. In the event that it becomes necessary to terminate this Memorandum of Understanding, and if the products contemplated by this MOU are still required, all parties to this agreement will have access to all necessary documentation, reports, analysis, and to any data developed by the consultant.
3. Amendments hereto shall be in writing, may be proposed by any party, and shall become effective upon approval by all affected parties.
4. Each and every provision of this Memorandum of Understanding is subject to all applicable Federal, State, and local laws and regulations.
5. Nothing in this Memorandum of Understanding shall be construed as limiting the authority of any party in matters subject to their jurisdiction.

or subconsultants for the performance of services under this MOU, but at all times shall be responsible for the services of any such associates or subconsultants.

- d) The Consultant will be responsible for the preparation of the product(s) listed in Exhibit "A" attached hereto and incorporated herein, and for their reproduction in the quantities identified therein.
- e) At least one representative of the Consultant shall attend the meetings identified in Exhibit "B", attached hereto and incorporated herein.

3. Tahoe Regional Planning Agency

- f) TRPA will provide the Consultant with all existing available data, maps, photos, and studies, that are in TRPA's possession now, or are received during the course of this MOU. The costs of reproducing any of these documents is the responsibility of the Consultant.
- g) TRPA will be responsible for the distribution, as appropriate, of all products of this MOU.
- h) TRPA will designate a Project Manager to serve as the staff contact responsible for coordination of TRPA's interaction with the Consultant, USFS, SMUD and SPPCo.
- i) The officers, agents, and employees of the TRPA shall cooperate with the Consultant in the performance of services under this MOU without charge to the Consultant. The consultant agrees to use the above-referenced data, maps, photos and studies insofar as is feasible in order to efficiently discharge its obligations hereunder and further agrees to cooperate with TRPA officers, agents, and employees.

V Signatures:

IN WITNESS WHEREOF, this MOU between the Tahoe Regional Planning Agency, Sacramento Municipal Utility District, Sierra Pacific Power Company, United States Forest Service and EDAW for services to prepare an Environmental Impact Report/ Environmental Impact Statement has been executed by the parties hereto the day and year last written.

For: Sacramento Municipal Utility District

By: _____

Date: _____

For: Sierra Pacific Power Company

By: _____

Date: _____

For: United States Forest Service

By: _____

Date: _____

For: EDAW

By: _____

Date: _____

For: Tahoe Regional Planning Agency

By: _____

Date: _____

11/5/85

DRAFT
SCOPE OF WORK
EXHIBIT A

FINAL WORK PROGRAM

The Consultant is to prepare the Final Work Program based on consultation with the TRPA and comments received.

DRAFT AND FINAL EIR/EIS

The Consultant is to prepare the Draft and Final EIR/EIS in conformance with CEQA, NEPA, and the Tahoe Regional Planning Compact, specifically Article VII thereof, and any and all rules, regulations and guidelines promulgated under said legislative acts. The EIR/EIS must address attaining and maintaining TRPA Environmental Thresholds and will address, at a minimum, each of the following topics:

EARTH - Earth should include a discussion on the site topography, floodways, drainage, geology/seismicity, and soils. Since the proposed southern route is an undeveloped area, a thorough discussion of the existing conditions, impacts, and mitigation measures is required. Further, a complete and thorough evaluation of avalanche zones and hazards should be included.

AIR - Climate and air quality should include a discussion of the regional basin air setting including general discussion of sources, air quality standards and existing Basin air quality. The TRPA Thresholds for Air Quality are to be addressed to determine compliance and appropriate mitigation measures.

WATER QUALITY - Water quality should discuss the potential water quality impacts from increased surface runoff, potential flooding and impervious cover. The impact on the stream environment zones and high hazard lands as a result of the project is to be addressed. The impacts of the project should be evaluated to determine compliance with TRPA Thresholds.

VEGETATION, WILDLIFE AND FISHERIES - Discuss the potential impact on vegetative communities, wildlife habitat and fisheries and determine compliance with TRPA Thresholds.

NOISE - Discuss the potential impact of the introduction of low level noise emissions into a previously undeveloped area. The project impacts should be evaluated against the TRPA Thresholds.

LIGHT AND GLARE - Discuss the potential impact of introducing light and/or glare into an area that is not developed.

LAND USE - Discuss the existing and proposed on-site land uses and their relationship to adjacent uses. Discuss the project's relationship to the TRPA Plan Area Statements and the Regional Plan dated 4/26/84.

RISK OF UPSET AND SAFETY - Discuss the potential impacts of the project in terms of risk of upset and safety should the project be implemented.

POPULATION - Population is not anticipated to be significantly impacted by the project. A brief analysis is to be prepared.

TRANSPORTATION - Transportation is not anticipated to be significantly impacted by the project. A brief analysis is to be prepared.

HOUSING - A brief analysis is to be prepared evaluating the short- and long-term effects of the project on housing availability.

PUBLIC SERVICES AND UTILITIES - Address increases in demand for water, sewer, solid waste and fire and police protection.

ENERGY - Discuss the project impacts and measures proposed by the project proponents for energy conservation.

RECREATION - Discuss the project impacts on existing and potential recreational uses of the project area.

SCENIC RESOURCES - Address the potential impacts associated with siting the project in a previously undeveloped area. Discussion should incorporate the 1982 TRPA Scenic Resources Inventory and evaluation against the TRPA Regional Plan and Thresholds.

CULTURAL RESOURCES - A complete and thorough discussion of potential impacts of the project on existing cultural resources is to be incorporated into this section.

Alternatives to the Project:

The alternatives which should be discussed are:

1. No project
2. Highway 80 corridor route
3. Southern routes outside of TRPA boundaries.
4. Highway 50 corridor route

Discussion of any significant or adverse environmental effects which cannot be avoided if the proposal is implemented.

Discussion of mitigation measures proposed to minimize the impacts.

Discussion of the relationship between local short-term uses of man's environment and the maintenance and enhancement of long-term productivity.

Discussion of significant irreversible environmental changes which would be involved in the proposed action should it be implemented.

Discussion of the growth inducing and cumulative impacts.

OTHER - A thorough discussion should be included concerning the need for the subject project.

GENERAL PROVISIONS: Any and all evaluations performed under this scope of work shall include an evaluation in relationship to the following documents:

TRPA Regional Plan	-	April 26, 1984
TRPA Environmental Thresholds	-	August 26, 1982
TRPA Plan Area Statements	-	July, 1983; October 1984

PRODUCTS:

10 copies -	Administrative Draft EIR/EIS
75 copies -	Draft EIR/EIS
75 Copies -	Final EIR/EIS

DRAFT

EXHIBIT B

MEETING ATTENDANCE

The Consultant is to attend, at a minimum, the following meetings in Lake Tahoe:

- 1 (one) Advisory Planning Commission meeting on the Draft EIR/EIS
- 1 (one) TRPA Board meeting on the Draft EIR/EIS
- 1 (one) TRPA Board meeting on the Final EIR/EIS