

**TRPA
APC
PACKETS**

**NOVEMBER
1986**

APC Nov 1986

TAHOE REGIONAL PLANNING AGENCY

195 U.S. Highway 50
Round Hill, Zephyr Cove, NV

P.O. Box 1038
Zephyr Cove, Nevada 89448-1038

(702) 588-4547

TAHOE REGIONAL PLANNING AGENCY
ADVISORY PLANNING COMMISSION

APC

NOTICE IS HEREBY GIVEN that the Advisory Planning Commission of the Tahoe Regional Planning Agency will conduct a special meeting at 9:30 a.m. on Wednesday, November 5, 1986, in the Manzanita Room of the North Tahoe Recreation and Parks Community Center, 8318 North Lake Boulevard, Kings Beach, California. The agenda for said special meeting is attached hereto and made a part of this notice.

NOTICE IS FURTHER GIVEN that the regularly scheduled meeting of the Advisory Planning Commission on the second Wednesday of the month is cancelled.

October 29, 1986

By: William A. Morgan
William A. Morgan
Executive Director
Tahoe Regional Planning Agency

TAHOE REGIONAL PLANNING AGENCY
ADVISORY PLANNING COMMISSION

Manzanita Room - North Tahoe Recreation and
Parks Community Center, 8318 North Lake
Boulevard, Kings Beach, California

November 5, 1986
9:30 a.m.

SPECIAL MEETING AGENDA

- I CALL TO ORDER AND DETERMINATION OF QUORUM
- II APPROVAL OF AGENDA
- III DISPOSITION OF MINUTES
- IV PUBLIC HEARINGS
 - A. Plan Area Statements for the Lake Tahoe Basin
 - B. Environmental Impact Statement for the Plan Area Statements and Implementing Ordinances of the Regional Plan
- V PLANNING MATTERS
 - A. Discussion on Draft Environmental Impact Statement, Ski Incline Master Plan
 - B. Notice of Circulation, Environmental Impact Statement for the North Shore Transit Maintenance Facility
 - C. Discussion and Recommendation on TRPA Transportation Planning Programs as They Relate to the Tahoe Transportation District
 - D. Report on the Regional Plan Implementing Ordinances
- VI REPORTS
 - A. Staff
 - B. Legal Counsel
 - C. Public Interest Comments
 - D. APC Members
- VII RESOLUTIONS
- VIII CORRESPONDENCE
- IX PENDING MATTERS
- X ADJOURNMENT

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MEMORANDUM

October 29, 1986

To: Advisory Planning Commission

From: Agency Staff

Subject: Public Hearing: Plan area Statements for the Lake Tahoe Basin, Implementing Ordinances of the Regional Plan, and Environmental Impact Statement for the Plan area Statements and Implementing Ordinances of the Regional Plan

At the November 5 APC meeting, the Agency will conduct public hearings on the subject topics. The format for the hearings will be as follows:

- Agency staff will make a brief presentation to inform the public on the concept of the Plan Area Statements and the DEIS.
- The APC will hear testimony on the Plan Area Statements and the DEIS.

APC members have been provided with copies of the Plan Area Statements and the DEIS under separate cover. The Plan Area Statements binder includes introductory material to orient the reader, including information on the framework of the Regional Plan, the relationship of the PASs to other documents, Plan Area boundaries, and example PAS, and a legend to the PAS sections.

The DEIS, which began circulation on September 26, 1986, covers the proposed PASs and implementing ordinances. A summary of the DEIS has been included to assist the reader in reviewing the document.

The hearing on the ordinances has been continued until the November 19 Governing Board meeting to allow time for polishing the draft ordinances with the assistance of APC members, consensus members, and our consulting attorney, William Abbott. On November 4 we intend to release the final drafts of the ordinances we believe are necessary for the Agency to commence implementation of the Regional Plan. It appears there will be about 44 chapters of ordinances for consideration at the November hearing. Other chapters not initially essential will be developed over the next few months and will be subjects of Governing Board hearings later.

GWB:sd
10-29-86

AGENDA ITEM IV

TAHOE REGIONAL PLANNING AGENCY

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MEMORANDUM

October 28, 1986

To: Advisory Planning Commission
From: Agency Staff
Subject: Discussion on Draft Environmental Impact Statement,
Ski Incline Master Plan

Since January, 1986, Tahoe Regional Planning Agency (TRPA) staff have been working with Incline Village General Improvement District (IVGID) staff; IVGID consultant Design Workshop, Inc. (DWI); the Forest Service; and Washoe County on preparation of an environmental impact statement for the master plan for expansion of Ski Incline. The APC reviewed administrative draft EISs in August and September, 1986.

At this time, the staff are working with IVGID and DWI on preparation of the DEIS for circulation. Circulation has not yet begun. At the November 5 APC meeting, staff will brief the APC on the status of circulation and any issues that remain to be resolved.

DSZ:cs
10/28/86

Agenda Item V.A.

TAHOE REGIONAL PLANNING AGENCY

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MEMORANDUM

October 29, 1986

To: Advisory Planning Commission
From: Agency Staff
Subject: Notice of Circulation, EIS for the North Shore Transit
Maintenance Facility

At the APC meeting, staff will distribute copies of the EIS/EIR on the North Shore Transit Maintenance Facility. Circulation has begun and an in-depth discussion of the document will be held at the December APC meeting.

If you have any questions, please contact Jim Brennan at (702) 588-3296.

JB:sd
10-29-86

AGENDA ITEM V.B.

TAHOE REGIONAL PLANNING AGENCY

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MEMORANDUM

October 28, 1986

To: Advisory Planning Commission

From: Agency Staff

Subject: Discussion and Recommendation on TRPA Transportation Planning Programs as They Relate to the Tahoe Transportation District

Given the failure of the Tahoe Transportation District's (TTD's) most-recent sales tax initiative, and TTD's scaled-back budget, work program, and meeting schedule, the APC requested a report from staff on TRPA's transportation planning program for the purpose of making recommendations on TRPA's program.

The following paragraphs describe the activities of TRPA's four-person transportation and air quality planning team. This summary also lists a number of issues pertaining to TRPA's work program on which the APC may wish to make recommendations.

TRPA Management Objectives

TRPA's annual management-by-objectives (MBO) program includes a set of objectives related to transportation planning (Exhibit A). The staff is presently conducting its first quarterly review of these objectives.

RTP Update

The TRPA is a designated Regional Transportation Planning Agency (RTPA) in the State of California. State law requires the RTPA to submit a biennial update of its Regional Transportation Plan. Due to the TRPA's priority on development of ordinances and Plan Area Statements at this time, the 1986 update will not be completed until spring, 1987.

DSZ:sd
10-28-86

AGENDA ITEM V.C.

Transportation Team Strategy

To help carry out the RTP update, the transportation/air quality team has prepared a strategy covering the topics of coordination, scheduling, analysis, drafting the preferred alternative, drafting the balance of the RTP, and environmental documentation. The strategy (Exhibit B) includes a goal statement, a set of objectives, and a set of strategy statements in the six categories above.

Compliance Objectives

Articles V(c) and V(d) of the Tahoe Regional Planning Compact require TRPA to adopt, by ordinance, schedules for attaining and maintaining the thresholds and all applicable state and federal air and water quality standards. For each threshold and standard, the staff has identified the required control measures, and has translated each control measure into a compliance objective including an action, responsible entity, desired end product, and target date. The compliance objectives for air quality and transportation standards and thresholds (Exhibit C).

Redevelopment

The City of South Lake Tahoe's redevelopment study group has obtained contractor assistance to recommend design standards and transportation/circulation plans for the redevelopment study area, generally from Ski Run Boulevard to the state line. TRPA staff has worked with the City and the traffic consultant, DKS Associates, to explore various circulation alternatives for the area. An option which uses an enhanced loop concept coupled with a one-way thoroughfare through the loop is presently being analyzed, and appears to have promise for alleviating congestion in the area and reducing VMT. At the November 5 APC meeting, staff will make a brief presentation on this topic.

Overall Work Program/Air Quality Work Program

Much of the TRPA's transportation/air quality team's activities are supported by state and federal grants. Caltrans provides "subvention" funds to TRPA to carry out an "Overall Work Program," or "OWP," renegotiated annually. Through the California Air Resources Board (CARB), TRPA has also received a small grant for air quality planning from EPA under Section 105 of the Federal Clean Air Act. Copies of the work programs will be made available to the APC at the November 5 meeting.

Issues for Discussion

In light of recent developments affecting the TTD, the APC may wish to consider recommendations to TRPA staff on the following, and any related issues:

- (1) Is the transportation/air quality team's strategy for completing the RTP complete? Are there additional objectives that should be considered and discussed?
- (2) Does the preliminary circulation plan for the South Shore redevelopment area look promising? Would the APC encourage further analysis of the preliminary plan?
- (3) How can the Region improve its ability to implement (i.e., finance) transportation improvements? How can we learn from the experience of other similar tourist-oriented areas?
- (4) What is the most appropriate strategy for public participation in transportation planning?

OBJECTIVE	TARGET	WHEN	RESPONSIBLE PARTY	QUARTERLY ACCOMPLISHMENTS
D. <u>GOAL:</u> Carry Out Other Required Planning Duties				
1. Initiate 208 plan amendment process	Submit Package to States, EPA	1/87	Ziegler	
2. Complete 1995 Reasonable Further Progress Report on '82 Air Quality Plan	Transmit Report to States, EPA	10/86	Jordan	
3. Submit quarterly status reports on grants to CARR, Caltrans	Submit	Quarterly	Anderson	
4. Prepare Regl Transportation Plan Update for Nov '86 Submission to Caltrans	Adopted RTP	11/86	Brennan	
5. Issue Community Plan guidance Packet	Guidance Issued	3/87	Barrett	
6. Help prepare specific plans:				
a) ski area master plans			Shaffer	
b) marina master plans			George	
c) airport master plan			Brennan	

EXHIBIT A

QUARTERLY
ACCOMPLISHMENTS

OBJECTIVE	TARGET	WLEN	RESPONSIBLE PARTY
d) waterborne transit plan			Anderson
e) community plans			Barrett
7. Administer Transp. Devt. Act (TDA) Programs			
a) prepare and submit county quarterly reports		8/86 11/86 2/87 5/87	Anderson
b) prepare and submit TDA annual report for FY 85-86		9/86	Anderson
c) make TRPA recommendations on FY 86-87 TDA claims		11/86	Anderson
d) complete and submit FY 85-86 claimant fiscal/compliance audit		12/86	Anderson
e) complete and submit TRPA and operator performance audits		6/87	Anderson
f) complete and submit FY 85-86 RTPA fiscal audit		6/87	Anderson
8. Carry out remedial erosion control efforts under Ord. 82-4.			
	Project	6/87	Haen
	Constructed		
9. Prepare for and conduct tech. conference on air quality issues.			
	Conference	6/87	Ziegler
	Held		

DRAFT
10-29-86Transportation Planning Strategy
RTP Update - FY 1986-87

- Overall Goal: To complete the 1986 update of the TRPA Regional Transportation Plan
- Objective: Develop and implement strategies for the completion of the RTP
- Strategies:
1. Coordination
 - A. Goal: To ensure that the development of the RTP is coordinated with both public and private sectors in the Basin.
 - B. Objective: Develop public information program and obtain input from public agencies, the general public and economic interests within the Basin.
 - C. Strategies:
 - Document sections of the RTP as technical memorandums for agency review;
 - Identify issues and resolve in draft document;
 - Coordinate with Municipal Advisory Commissions;
 - Coordinate with Airport Consensus process;
 - Coordinate with Redevelopment Commission;
 - Review draft with APC;
 - Participate in discussions/workshops sponsored by Chamber of Commerce;
 - Circulate Draft RTP EIS and prepare Response to Comments; and
 - Conduct public hearings before APC and Board.
 2. Drafting Preferred Alternative
 - A. Goal: To develop a preferred alternative to recommend to the Board for adoption as the Transportation Element of the Regional Plan
 - B. Objective: Draft a set of transportation measures that will provide a means of meeting the thresholds that have been set for the Basin and also provide for basic transportation needs.
 - C. Strategies:
 - Analyze results of model;
 - Evaluate needs assessments;
 - Review input from public and agencies;
 - Evaluate transportation measures against thresholds; and
 - Develop draft of preferred alternative.

3. Drafting of Interim Materials and RTP
 - A. Goal: To complete the RTP sections for administrative and staff review.
 - B. Objective: Finish the drafting of the RTP Update sections supporting the development of the preferred alternative and draft the technical memorandums documenting the development of the RTP sections.
 - C. Strategies:
 - Complete drafting of RTP Chapters supporting development of preferred alternative;
 - Document sections as technical memorandums;
 - Complete Social Services Transportation Needs section for submission to Caltrans;
 - Complete Financial/Implementation section;
 - Review and revise Goals and Objectives section; and
 - Complete graphics and cartographic needs.
4. Analysis Approach and Strategy
 - A. Goal: To complete the necessary transportation impact analysis for the RTP update.
 - B. Objective: Conduct additional transportation impact analysis and modeling for the development of a preferred alternative.
 - C. Strategies:
 - Identify analysis and modeling needs;
 - Develop preferred alternative and model/analyze impacts; and
 - Analyze transportation impacts identified during EIS circulation and public hearings.
5. Implementation Plan
 - A. Goal: To develop a funding plan which will facilitate the implementation of the RTP.
 - B. Objective: Determine funding sources which will provide adequate, equitable and continuing revenue to complete the implementation of the RTP.
 - C. Strategies:
 - Determine funding amounts required to implement the RTP;
 - Identify alternative funding sources for needed transportation improvements;
 - Develop recommendations for new or altered funding sources; and
 - Complete capital improvements section of RTP.

EXHIBIT B

6. DEIS/FEIS

A. Goal: To complete the required EIS process for the RTP update.

B. Objective: Certification of the Final EIS by the TRPA Governing Board.

C. Strategies:

- Identify project (preferred alternative);
- Develop alternatives to project;
- Develop criteria to evaluate project and alternatives and complete evaluation;
- Identify impacts of project and mitigation measures;
- Conduct EIS scoping process;
- Prepare Draft EIS and circulate;
- Prepare Response to Comments;
- Conduct public hearings before APC and Governing Board; and
- Certify Final EIS.

7. Schedule for Completion of RTP Update

<u>Strategy</u>	<u>Completion Date</u>
Coordination	Ongoing
Preferred Alternative	January 10, 1987
RTP Sections/Documentation	December 3, 1986
Analysis	Ongoing
Implementation Plan	January 10, 1987
DEIS/FEIS	April 30, 1987

EXHIBIT C

Tahoe Regional Planning Agency

Compliance Objectives

	<u>Objectives (Responsible Party)</u>	<u>Indicator</u>	<u>Target Date</u>
I.	AIR QUALITY		
	<u>Transit</u>		
01	implement intensive South Shore bus service on US 50 corridor (CSLT, TTD, Douglas Co.)	bus service w/ short headways at peak periods	1-1-92
02	expand TART system routes and schedules (Placer Co., Washoe Co., TTD)	Tart expansion	7-1-86
03	implement Region-wide beach and campground summer bus service (local govt, TTD, USFS, State Parks)	N. Shore and S. Shore beach/campground service operational	1-1-92
04	extend STAGE service to Douglas County and via Pioneer Trail to Meyers (CSLT, El Dorado Co., Douglas Co., TTD)	Douglas County and Meyers service operational	1-1-92
05	implement express bus service from South Tahoe airport to the Stateline area (CSLT, TTD, private interests)	express service operational	1-1-92
06	expand bus shelters and bus pullouts (CSLT, Placer Co., TTD, private interests)	approved expansion plans	1-1-89
07	provide ridership incentives at peak visitation periods and air quality problem times (CSLT, Placer Co., TTD, private interests)	fare incentives in place	1-1-92
08	provide shuttle service to major ski area destinations (ski areas, local govt, TTD)	100% increase in ski shuttle ridership	1-1-92

EXHIBIT C

Compliance Objectives
 Air Quality
 Page 2

09	provide shuttle service for short-haul circulation in commercial/tourist districts (local govt, TTD, commercial interests)	five circulation shuttle systems operating	1-1-92
10	coordinate casino shuttle operations to eliminate redundancy (casinos, TTD, TRPA)	approved N. Shore and S. Shore coordination programs	1-1-90
11	establish N. Stateline to Truckee bus service (Placer Co., TTD, private interests)	service operational	1-1-92
12	establish S. Stateline to Carson City and Minden/Garderville bus service (Douglas Co., Carson City, TTD, private interests)	service operational	1-1-92
13	expand Reno-Tahoe bus service (private interests)	50% ridership increase	1-1-92
14	expand charter bus service operations (private interests)	25% charter service increase	1-1-92
15	implement Incline Village paratransit system (Washoe Co., IVGID, TTD, private interests)	system operational	1-1-92
16	improve airport operations for incoming/outgoing traffic (CSLT, private interests)	approved Master Plan, commercial carriers operating	1-1-89
17	make airport facility improvements (CSLT)	approved Master Plan, Phase I improvements complete	1-1-90
18	expand waterborne excursion services (TTD, private interests)	25% increase in ridership	1-1-92

EXHIBIT C

Compliance Objectives
 Air Quality
 Page 3

19	establish point-to-point waterborne transit service (TTD, private interests)	North-South service operational	1-1-97
20	construct multi-modal transportation terminals (local govt, TTD, private interests)	1 N. Shore and 1 S. Shore terminal	1-1-02
21	establish S. Shore busway or light rail system on US 50 corridor (CSLT, TTD, private interests)	system operational	1-1-02
30	construct Tahoe City bypass or functional equivalent (Placer Co., Caltrans, commercial interests)	improvements operational	1-1-92
31	construct bike and pedestrian facilities (local govt, Caltrans, NDOT)	100% increase in system miles	1-1-97
32	provide neighborhood mail delivery	pilot NDC's operational	1-1-89
33	implement access management and conflict separation program (local govt, Caltrans, NDOT, business interests)	approved access mgmt/ conflict separation plan	1-1-90
34	conduct urban area redevelopment, revitalization, rehabilitation (local govt, private interests)	2 S. Shore and 1 N. Shore projects	1-1-92
35	construct S. Stateline transit mall (local govt, Caltrans, NDOT, private interests)	mall constructed	1-1-02

EXHIBIT C

Compliance Objectives
 Air Quality
 Page 4

40	implement large employer ride-sharing/vanpooling pgrm (TPRA, TTD, private interests)	3 major employers participating	1-1-92
41	implement general ridesharing program (TRPA, TTD, local govt)	program adopted and operational	1-1-92
42	implement approved social service transportation system under AB120 (local govt, TTD, private interests)	100% increase in social services-related ridership	1-1-92
43	make improvements and expand services of private carriers for hire (TRPA, TTD, private interests)	adopt improvement pgrm	1-1-90
44	conduct indirect source review of projects undergoing project review (TRPA)	application of ISR to all projects	1-1-88
45	adopt and implement parking standards (TRPA, local govt)	parking stds adopted	1-1-88
46	adopt and implement parking management plan (TRPA, local govt)	parking mgmt plan adopted	1-1-92
47	implement resident auto inspection/maintenance program (TRPA, states)	I/M operational in non-attainment portions of Tahoe region	1-1-88
48	adopt and implement diesel emission abatement program (TRPA, private interests)	abatement program adopted	1-1-88
49	implement alternative fuels program for fleet vehicles (TRPA, local govt, utilities, private interests)	3 demonstration fleets operating	1-1-92
50	implement idling restrictions (TRPA, local govt)	adopt idling controls	1-1-90

Compliance Objectives
 Air Quality
 Page 5

51	provide driver advisories on traffic congestion, road conditions, parking (TRPA, Caltrans, NDOT)	Tahoe City, S. Shore advisories in place	1-1-90
52	limit off-highway vehicle use to specified roads, trails, or designated areas (TRPA, local govt, USFS, State parks)	interagency MOU signed	1-1-89
53	phase out leaded gasoline use (USEPA)	0% leaded gasoline in use	1-1-92
54	achieve a cleaner vehicle fleet (USEPA)	annual improvements	-----
60	maintain list of approved wood heaters (TRPA)	list in use in TRPA project review	1-1-87
61	maintain list of approved gas heaters (TRPA)	list in use in TRPA project review	1-1-87
62	implement controls on new stationary sources of air pollution (TRPA)	ordinance adopted, implemented through project review	1-1-87
63	implement open burning controls (TRPA, local govt, fire districts, air pollution control districts, states)	interagency memorandum of understanding	1-1-88
64	install BMPs and revegetation for dust control (private parties, public land managers)	90% reveg of disturbed areas	1-1-97
65	control blowing particles from road salt, sand, cinders (TRPA, Caltrans, NDOT, local govt)	interagency memorandum of understanding	1-1-88
66	implement home weatherization improvement program (TRPA, local govt)	educational materials available	1-1-88
67	implement solar heating improvement program (TRPA, local govt)	educational materials available	1-1-88

EXHIBIT C

Compliance Objectives

Air Quality

Page 6

68	implement home energy conservation improvement program (TRPA, local govt)	educational materials available	1-1-88
69	control transport of pollutants from upwind areas (EPA, CARB)	20% reduction	1-1-02
70	prepare annual RFP reports for 1982 Air Quality Plan (TRPA)	approved annual reports	-----
71	prepare specifications for particulate, visibility, deposition, and meteorological monitoring (TRPA)	specifications complete	1-1-88
72	implement monitoring for particulate, visibility, deposition, and meteorology (TRPA)	monitoring contracts let	7-1-88
73	prepare updated wood smoke emissions inventory (TRPA)	inventory complete	1-1-89
74	identify contribution of transport to air quality in Tahoe region (TRPA)	additional research underway	1-1-90
75	prepare feasibility study of N. and E. Shore paratransit (TRPA, TTD)	study complete	1-1-92
76	prepare feasibility study of S. Shore light rail (TRPA, CSLT, TTD)	study complete	1-1-97
77	prepare feasibility study of Stateline/Ski Run/Heavenly Valley people mover (TPRA, CSLT, TTD, private interests)	study complete	1-1-92
78	conduct transportation services needs survey (TRPA)	identification of unmet needs	annual

EXHIBIT C

Compliance Objectives
 Air Quality
 Page 7

79	prepare feasibility study of combining student and public transit (TRPA, local govt, school districts)	study complete	1-1-97
80	prepare feasibility study of point-to-point waterborne transit (TRPA, TTD, Coast Guard)	study complete	1-1-92
81	prepare feasibility study of Pioneer Trail-Montreal Road-Round Hill bypass (TRPA, Caltrans, NDOT, CSLT, Douglas Co.)	study complete	1-1-88
82	prepare feasibility study of intersection improvements at Kingsbury Grade and US 50 (TRPA, NDOT, Douglas Co.)	study complete	1-1-92
83	prepare feasibility study of right turn lane between Pioneer Trail and Park Avenue in CSLT (TRPA, CSLT, Caltrans)	study complete	1-1-88
84	prepare feasibility study of upgrading lower Kingsbury Grade to 4 lanes (TRPA, NDOT, Douglas Co)	study complete	1-1-97
85	prepare feasibility study of Pioneer Trail operational improvements (TRPA, CSLT, El Dorado Co)	study complete	1-1-89
86	prepare feasibility study of operational improvements to Nev 28 in Incline Village (TRPA, Washoe Co, NDOT, IVGID)	study complete	1-1-97
87	prepare feasibility study of operational improvements to Cal 28, Kings Beach-to-Stateline (TRPA, Placer Co, Kings Beach MAC, Caltrans)	study complete	1-1-97